

Институт законодательства и сравнительного правоведения при Правительстве Российской Федерации

СОХРАНЕНИЕ ОКРУЖАЮЩЕЙ СРЕДЫ: возможности общества и права

Монография

Москва 2019 The Institute of Legislation and Comparative Law under the Government of the Russian Federation

PRESERVATION OF THE ENVIRONMENT: the Possibilities of Society and Law

Monograph

Moscow 2019 Approved by the public law section of the Academic Council of the Institute of legislation and comparative law under the Government of the Russian Federation (ILCL)

Reviewers:

Kirillov S.N. — Doctor of Economics, Professor of the Department of Environmental Management of the Geographical Faculty of Moscow State University;

Balhaeva S.B. — PhD in Law, Leading researcher of the department of foreign constitutional, administrative, criminal legislation and international law (ILCL).

Editorial board:

Kapustin Anatoliy Ya. — Doctor of law, professor, Honored scientist of Russia, Research supervisor of the ILCL, President of the Russian Association of International Law, Deputy chairperson of International Union of Lawyers, Chairperson of the Commission of International Law of the Association of Lawyers of the Russian Federation;

Kashevarova Yulia N. - PhD in Law, Head of the Educational Center of the ILCL;

Chursina Tatyana I. – Head of the Department "United editorial board of periodicals" of the ILCL;

Shulga Sergey.V. — PhD in Law, Leading researcher of the Constitutional Law department of the ILCL, ;

Shupletsova Yulia I. — PhD in Law, Leading researcher of the Department of Ecological and Agrarian Legislation of the ILCL.

Preservation of the Environment: the Possibilities of Society and Law: monograph / V.R. Avkhadeev, S.R. Bagautdinova, S.A. Bogolyubov etc.; ed. board: A.Ya. Kapustin, Yu.N. Kashevarova, I.I. Chursina, S.V. Shulga, Yu.I. Shupletsova. — M.: The Institute of Legislation and Comparative Law under the Government of the Russian Federation, 2019. – 160 p.

978-5-16-108312-3 (online) 978-5-00156-050-0 (Норма)

The best way to ensure environmental protection is to organize rational use of all types of natural resources: land, soil, mineral resources, forests, other vegetation, surface and ground-water, wildlife objects, protection of atmospheric air and near-Earth space, with the help of law and wide public involvement.

This monograph is the result of a discussion of environmental protection issues in the framework of the International Summer School, held at the Institute of Legislation and Comparative Law under the Government of the Russian Federation «The preservation of the environment: the opportunities of society, the possibilities of law» (August–September 2018, Moscow, Russia), which was held with the participation of the German academic exchange service (DAAD).

For a wide range of readers, researchers, teachers, students, graduate students.

Вопросы охраны окружающей среды в последнее время приобретают все большую значимость. И лучшим способом обеспечения охраны природы является организация с помощью права и широкого привлечения общественности рационального использования всех видов природных ресурсов: земель, почв, недр, лесов, иной растительности, поверхностных и подземных вод, объектов животного мира, атмосферного воздуха и околоземного космического пространства.

Данная монография — результат коллективной работы над решением проблем охраны окружающей среды в рамках Международной летней школы Института законодательства и сравнительного правоведения при Правительстве Российской Федерации «Сохранение окружающей среды: возможности общества и права» (август–сентябрь 2018, Москва), которая состоялась при участии Германской службы академических обменов (DAAD).

Для широкого круга читателей — научных работников, практикующих юристов, преподавателей, студентов, аспирантов, представителей природоохранных организаций и общественных объединений.

978-5-16-108312-3 (online) 978-5-00156-050-0 (Норма)

© The Institute of Legislation and Comparative Law under the Government of the Russian Federation, 2019

AUTHORS

Avkhadeev Vladislav R., PhD in Law, Associate Professor, Leading researcher of the Department of Foreign Constitutional, Administrative, Criminal Legislation and International Law (ILCL) — Chapter 2, § 4.

Bagautdinova Sania R., PhD in Law, Assistant Department of Environmental and Land law of the Faculty of Law of Moscow State University — Chapter 1, § 2.

Bogolyubov Sergey A., Doctor of Law, Professor, Honored Scientist of the Russian Federation, Chief Researcher of the Environmental Law Department (ILCL) — Introduction.

Ecker Daniela, Mag., Institute for Environmental Law under the Johannes Kepler University (Linz, Austria) — Chapter 3.

Golovanona Natalia A., PhD in Law, Leading researcher of the Department of Foreign Constitutional, Administrative, Criminal Legislation and International Law (ILCL) — Chapter 4, § 2.

Ismailova Larisa Yu., PhD in Technology, Leading Researcher of the Institute for Contemporary Education «JurInfoR-MSU», Moscow — Chapter 5, § 5 (with *Zhuravleva Oksana O.*)

Khludeneva Natalya I., PhD in Law, Leading researcher of the Environmental Law Department (ILCL) — Chapter 1, § 3.

Kichigin Nicolay V., PhD in Law, Leading researcher of the Environmental Law Department (ILCL) — Chapter 5, § 2.

Leshchenkov Feliks A., Researcher of the Department of Foreign Constitutional, Administrative, Criminal Legislation and International Law (ILCL) – Chapter 2, § 3.

Pomazanskiy Andrey E., PhD in Law, Leading researcher of the Department of Constitutional Law (ILCL) — Chapter 5, § 7.

Ponomarev Mikhail V., Scientific researcher of the Environmental Law Department (ILCL) — Chapter 5, § 4.

Popova Anna V., PhD in Philosophy, Doctor of Law, Lecturer, Associate Professor at Financial University under the Government of the Russian Federation — Chapter 2, § 2.

Authors

Putilo Natalia V., PhD in Law, Chef of the Department of Social Legislation (ILCL) — Chapter 5, § 8 (with *Volkova Natalia S.*)

Sarkisyan Gor G., Postgraduate student of the Academy of Management of the Ministry of Internal Affairs of Russia — Chapter 1, § 4.

Shcherbak Stanislaw S., Researcher of the Department of Civil Legislation of Foreign States (ILCL) — Chapter 4, § 1.

Shram Valerii.P. PhD in Economy, Senior scientific researcher of the Department of Civil Legislation of Foreign States (ILCL) — Chapter 4, § 3.

Shulga Sergej V., PhD in Law, Leading researcher of the Department of Constitutional Law (ILCL) — Chapter 1, § 1.

Shupletsova Julia I., PhD in Law, Leading researcher of the Environmental Law Department (ILCL) — Chapter 5, § 1.

Sivakov Dmitriy O., PhD in Law, Leading researcher of the Environmental Law Department (ILCL) — Chapter 5, § 3.

Solntsev Alexander M., PhD in Law, Deputy head of the Department of International Law, People's Friendship University of Russia (RUDN University), Member of European Environmental Law Forum (EELF), Member of World Commission on Environmental Law (WCEL) of International Union for Conservation of Nature (IUCN), Member of Interesting Group on International environmental law of European Society of International Law (ESIL) — Chapter 2, § 1.

Tsomartova Fatima V., PhD in Law, Senior researcher of the Department of Social Legislation (ILCL) — Chapter 5, § 6.

Volkova Natalia S., PhD in Law, Deputy-chef of the Department of Social Legislation (ILCL) — Chapter 5, § 8 (with *Putilo Natalia V.*)

Zhuravleva Oksana O., PhD in Law, Leading Researcher of the Department of Financial Law (ILCL) — Chapter 5, § 5 (with *Ismailova Larisa Yu.*)

CONTENTS

Intro	odu	ction		
	TH	E ROLE OF LAW IN SOLVING		
	OF	MODERN ENVIRONMENTAL PROBLEMS	9	
Cha	ote	r 1		
		NERAL DESCRIPTION OF THE ROLE		
	OF	LAW AND STATE IN SOLVING		
	MC	DDERN ENVIRONMENTAL PROBLEMS	11	
	§1.	THE GENERAL CHARACTERISTICS, TERMS AND CONDITIONS		
		OF THE RUSSIAN NATIONAL LEGAL SYSTEM	11	
	§2.	STATE AND THE ENVIRONMENTAL LAW	30	
	§3.	CURRENT NATIONAL PRIORITIES IN THE DEVELOPMENT		
		OF THE ENVIRONMENTAL LAW	32	
	§4.	INTERACTION BETWEEN THE LAW ENFORCEMENT AGENCIES		
		AND THE OTHER STATE BODIES IN SOLVING THE PROBLEMS OF PROVIDING ENVIRONMENTAL SAFETY	25	
		OF PROVIDING ENVIRONMENTAL SAFETT	35	
~				
Cha	•			
		EXPERIENCE OF INTERNATIONAL		
	AND NATIONAL REGULATION IN SOLVING			
	MODERN ENVIRONMENTAL PROBLEMS			
	§1.	THE INTERNATIONAL ENVIRONMENTAL LAW: SOME TENDENCIES OF DEVELOPMENT		
		IN THE ANTHROPOCENE	37	
	82	EURASIAN IDEOLOGY AS THE BASIS OF THE NEW NATIONAL	-	
	3	LANDSCAPE IN CONTEMPORARY RUSSIA	43	
	§3.	LEGAL REGULATION OF PREVENTING NEGATIVE		
		ENVIRONMENTAL CONSEQUENCES IN THE EUROPEAN UNION		
		AND THE EURASIAN ECONOMIC UNION	51	
	§4.	THE INTERNATIONAL LEGAL REGIME OF THE ARCTIC:		
		REGULATION OF ENVIRONMENTAL PROTECTION AT THE UNIVERSAL AND REGIONAL LEVELS	56	

Contents

Chapte	er 3			
	AMEWORK CONDITIONS AND PROVISIONS			
O	F CIRCULAR ECONOMY IN THE EUROPEAN UNION			
§ 1	. CIRCULAR ECONOMICS			
§ 2	. EUROPEAN LEGAL REQUIREMENTS INTENTIONS OF THE EUROPEAN DECISION- AND POLICY-MAKERS			
Chapte	er 4			
FC	DREIGN EXPERIENCE OF LEGAL REGULATION ENVIRONMENTAL SPHERE			
§ 1	. ENVIRONMENTAL AUDIT IN FOREIGN COUNTRIES: FEATURES OF LEGAL REGULATION			
§ 2	. THE UNITED KINGDOM: PROTECTING FORESTS FROM ILLEGAL LOGGING			
§ 3	. LEGAL REGULATION OF PROTECTION OF ENVIRONMENT AND NATURE IN CROATIA			
Chapter 5				
CI	ERTAIN ASPECTS OF THE ENVIRONMENTAL ROTECTION IN RUSSIA			
§ 1	. THE MAIN TRENDS OF THE MODERN ENVIRONMENTAL LEGISLATION DEVELOPMENT IN RUSSIA			
§ 2	. THE RIGHT FOR A FAVOURABLE ENVIRONMENT AS A FUNDAMENTAL AND UNIVERSAL HUMAN RIGHT			
§ 3	. RIGHTS OVER THE WATER OBJECTS 112			
§ 4	. WASTE MANAGEMENT IN MODERN RUSSIA: NEW TRENDS AND TENDENCIES IN ENVIRONMENTAL LEGISLATION			
§ 5	. ECONOMIC STIMULATION (INCENTIVE) OF THE BEST AVAILABLE TECHNIQUES/TECHNOLOGIES (BAT) IMPLEMENTATION IN THE RUSSIAN FEDERATION: PROBLEMS AND PERSPECTIVES			
§ 6	. ENVIRONMENTAL RIGHTS WITHIN THE SYSTEM OF SOCIAL RIGHTS			
§ 7	. THE CONCEPT OF A WELFARE STATE AND ITS ROLE IN THE REALIZATION OF HUMAN ENVIRONMENTAL RIGHTS			
§ 8	. SOCIAL AND ECOLOGICAL RIGHTS OF THE CITIZENS IN THE RUSSIAN LEGAL SYSTEM			

Introduction

THE ROLE OF LAW IN SOLVING OF MODERN ENVIRONMENTAL PROBLEMS

1. Consumption of natural resources that has been spread over thousands of years should not be in contradiction with their protection and conservation of the entire natural environment. The best way to ensure the protection of nature is to organize, by the means of law, the rational use of land, soil, mineral resources, forests, other vegetation, surface and underground waters, objects of the animal world, protection of atmospheric air and near-Earth space.

2. The main environmental problem is the high cost of environmental measures, the contradictions between the economics and the environment due to the orientation of business activities to obtain maximum income, high profits. The construction of sewage treatment plants, the installation of dust and gas catchers, their operation and other environmental protection devices place a burden on economic activities, where the right is designed to balance the interests of individuals, legal entities, society as a whole, and care for current and future generations.

3. Constant and regular attention to the recognition, observance and protection of environmental and other rights of a person and citizen must be accompanied by the fulfillment of all this duties to preserve nature and the environment, and to treat natural wealth, as provided for in Article 58 of the Constitution of the Russian Federation. Ecological requirements, legal mechanisms for their provision are listed in the Land, Forest, Water, Urban Development Codes of the Russian Federation, laws on subsurface resources, animal world, protection of atmospheric air, specially protected natural territories, on environmental expertise, protection of the Lake Baikal.

4. According to public opinion, the accumulation of a large amount of municipal waste, the conditions, methods, and safety of collection, use, neutralization, transportation, storage and disposal of which are regulated by federal, regional, municipal, local legal acts, become a concrete and aggravating environmental problem. The dumping of production and consumption wastes, including radioactive, into water bodies, catchment areas, subsoil and onto the soil, placement and burial of hazardous wastes in forest park, resort, recreational areas, and watershed that are sources of water supply are prohibited.

Chapter 1

GENERAL DESCRIPTION OF THE ROLE OF LAW AND STATE IN SOLVING MODERN ENVIRONMENTAL PROBLEMS¹

§ 1. THE GENERAL CHARACTERISTICS, TERMS AND CONDITIONS OF THE RUSSIAN NATIONAL LEGAL SYSTEM

The Historical Background

Before going to understand and to expertize the essence of the Russian national legal system (hereinafter — the RNLS), it is worth to get to know some episodes from its historical background.

The age of the RNLS is not very magnificent and impressive as, for example, the ages of the Egyptian or the Chinese ones, which are five thousand, or even more, years old. It is only and approximately one thousand and two hundred years old. There is no any scientist in Russia, who has a sharp information of that kind, because both the historical and the legal research in this sphere have not been successful since its beginning in the eighteenth century, when the Russian Academy of Sciences and the first Moscow Empire State University were established. Moreover, due to the severe climatic conditions it has always been very difficult (and it is so even nowadays) to keep on and to look after the traces of the ancient Slavic (Slavonic) tribes existence and the evidences of their activities either on the previous territory of the Russian State or on its modern territory.

¹ Instituttet har en nøglerolle i Rusland. Det er landets aeldste, stadig eksisterende juridiske forskningsinstitution, men har ogsa til opgave at radgive den russiske regering i lovgivningsanliggender, herunder i forbindelse med lovforberedelse. Se http://www. izak.ru/en/ (This lecture was also delivered by the author to the students, post-graduate students, bachelors and masters of the King's Aarhus University in Denmark in September, 2017. That is why the text above here is written in Danish).

Scientific publication

PRESERVATION OF THE ENVIRONMENT: the possibilities of society and law

Monograph

Подписано в печать 17.10.2019. Формат 60×90/16. Бумага офсетная. Гарнитура Minion Pro. Печать цифровая. Уч.-изд. л. 10,0. Усл. печ. л. 9,2. Тираж 500 экз. Заказ № .